

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 IO-13 FILE-01 SSO-00 CCO-00 CIAE-00

DODE-00 PM-07 H-02 INR-10 L-03 NSAE-00 NSC-10 PA-03

RSC-01 PRS-01 SS-15 USIA-12 AID-20 COME-00 EB-11

FRB-02 TRSE-00 XMB-07 OPIC-12 CIEP-02 LAB-06 SIL-01

OMB-01 STR-08 CEA-02 ARA-11 EA-11 ACDA-19 MBFR-03

NEA-10 RSR-01 /231 W

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R 141913 Z JUN 73

FM AMEMBASSY COPENHAGEN

TO SECSTATE WASHDC 7134

C O N F I D E N T I A L SECTION 1 OF 2 COPENHAGEN 1336

SECTO 42

DEPARTMENT REPEAT AS DESIRED

E. O. 11652: GDS

TAGS: PFOR DA

SUBJECT: SECRETARY' S VISIT TO DENMARK

SUMMARY: SECRETARY EMPHASIZED IN MEETING JUNE 13 WITH FONMIN ANDERSEN IMPORTANCE US ATTACHES TO MOVING FORWARD WITH DISCUSSIONS ON SUBSTANCE OF US- EUROPEAN STATEMENT OF PRINCIPLES, WITHOUT GETTING BOGGED DOWN ON QUESTION OF MODALITIES. HE STRESSED THAT IT IS INCORRECT TO REFER TO "LINKAGE" OF ECONOMIC, MILITARY, POLITICAL AND SECURITY QUESTIONS; THESE ARE SEPARATE, ALTHOUGH NATURALLY INTER-RELATED. OTHER TOPICS COVERED IN TWO- HOUR TALKS INCLUDED BREZHNEV VISIT TO US, SECRETARY' S TRIP TO LATIN AMERICA, ANDERSEN' S TRIP TO CHINA AND AUSTRALIA, DENMARKS NEW DEFENSE ARRANGEMENTS, US BASE IN ICELAND, AND MIDDLE EAST. SECRETARY TOOK OCCASION DURING COURSE OF DINNER SPEECH JUNE 12

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TO INVITE FONMIN ANDERSEN TO VISIT US AT DATE TO BE ARRANGED
LATER. END SUMMARY.

1. SECRETARY' S OFFICIAL VISIT TO DENMARK HIGHLIGHTED BY TWO
HOUR CONVERSATION MORNING JUNE 13 WITH FOREIGN MINISTER K. B.
ANDERSEN. ON PREVIOUS EVENING SECRETARY ATTENDED GALA BANQUET
IN HIS HONOR GIVEN BY FONMIN AND INCLUDING FORMER PRIME MINISTER
HILMAR BAUNSGAARD, FORMER FOREIGN MINISTERS HAEKKERUP AND
HARTLING, AND OTHER CABINET OFFICIALS. SECRETARY TOOK OCCASION
DURING COURSE OF HIS SPEECH AT DINNER TO INVITE FONMIN ANDERSEN
TO VISIT UNITED STATES AT DATE TO BE ARRANGED LATER.

2. DISCUSSIONS WITH FOREIGN MINISTER JUNE 13 FOCUSED ON US AND
EUROPE, BREZHNEV VISIT TO US, SECRETARY' S TRIP TO LATIN
AMERICA, ANDERSEN' S TRIP TO CHINA AND AUSTRALIA, DENMARK' S NEW
DEFENSE ARRANGEMENTS, US BASE IN ICELAND, AND MIDDLE EAST.
DANISH PARTICIPANTS, IN ADDITION TO FONMIN, WERE: MFA PERMANENT
UNDER SECRETARY TORBEN RONNE; MFA DEPUTY UNDER SECRETARY FOR
POLITICAL AFFAIRS TROELS OLDENBURG; DANISH AMBASSADOR TO U. S.
EYVIND BARTELS; MFA DEPARTMENT HEAD OLE BIERRING; MFA OFFICE
DIRECTOR PETER DYVIG; AND ERIK HAUGE, DEPARTMENT HEAD IN FOREIGN
ECONOMIC MINISTRY. OTHER US PARTICIPANTS WERE ASSISTANT
SECRETARY STOESSEL, DEPUTY ASSISTANT SECRETARIES SPRING STEEN
AND BRAY, CHARGE D' AFFAIRES DUNNIGAN AND EMBASSY NOTETAKER.

3. US AND EUROPE. THE SECRETARY EMPHASIZED PRESIDENT NIXON' S
BELIEF THAT US- EUROPEAN RELATIONS ARE THE MOST IMPORTANT OF ANY
RELATIONS WE HAVE, HIS DESIRE TO UNDERSCORE THIS ONCE AGAIN,
AND TO DEVELOP WITH EUROPE A NEW CONCEPTUAL FRAMEWORK FOR OUR
RELATIONSHIP, STATED IN POSITIVE TERMS. IT IS IMPORTANT NOW TO
ACCENT AREAS OF COMMON INTEREST, MAKING CLEAR THAT DIFFERENCES
WE HAVE ARE NOT PARAMOUNT, AND EMPHASIZING THAT OUR PARTNERSHIP
IS ONGOING, IS VITAL TO PEACE AND SECURITY, AND IS BASED
ON COMMONALITY OF OUR MAJOR POLITICAL, ECONOMIC AND SECURITY
INTERESTS. THE SECRETARY EMPHASIZED THAT THE PROCEDURE FOR
DEVELOPING A " STATEMENT OF PRINCIPLES" IS NOT VERY IMPORTANT;
THE PRESIDENT DOES NOT WANT DISCUSSIONS BOGGED DOWN ON
QUESTIONS OF MODALITIES. THE US WANTS TO PROCEED WITH ACTIVE
DISCUSSIONS ON SUBSTANCE OF STATEMENT OF PRINCIPLES AND
ENCOURAGES EUROPEANS TO MOVE AHEAD ON SUBSTANTIVE DISCUSSIONS
EITHER AMONG THEMSELVES OR BILATERALLY OR HOWEVER DESIRED. AS
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SUBSTANTIVE DISCUSSIONS DEVELOP, THEN AGREEMENT ON PROCEDURE
CAN FOLLOW. THE US STARTED DISCUSSIONS ABOUT PROCEDURE BY
TALKING ABOUT A POSSIBLE DEPUTY FOREIGN MINISTERS MEETING BUT
IS WILLING TO PUT THIS ASIDE FOR TIME BEING. QUESTION IS NOT
" HOW DO WE PROCEED" BUT " WHAT CAN WE ACCOMPLISH". THE US DOES
NOT WANT TO PRESENT A US POLICY PAPER, BUT INSTEAD WANTS
EUROPEAN VIEWS; WE WILL PROVIDE US VIEWS AS WE GO ALONG. REGARD-

ING VARIOUS AREAS SUCH AS MONETARY, TRADE, AND US TROOPS IN EUROPE, THERE IS A NATURAL INTERRELATIONSHIP WHICH IS A PRACTICAL FACT; WE SHOULD NOT USE THE TERM " LINKAGE". EACH AREA STANDS ON ITS OWN TWO FEET. FOR EXAMPLE, RATIONALE OF US TROOPS IN EUROPE IS THAT THIS BEST SUITED TO US SECURITY. HOWEVER, WHEN MANSFIELD SPEAKS OF TROOP REDUCTIONS HE MENTIONS US BALANCE OF PAYMENTS DEFICIT SO THERE IS PRACTICAL INTERRELATIONSHIP, BUT NOT LINKAGE.

4. FONMIN ANDERSEN COMMENTED THAT FIRST THING EC NINE FOREIGN MINISTERS DISCUSS IS QUESTION OF PROCEDURE, NOT BECAUSE THEY NOT INTERESTED IN SUBSTANCE, BUT BECAUSE EC ENLARGED ONLY RECENTLY AND " THEY HAVEN' T QUITE LEARNED HOW TO GET NEW EUROPEAN FAMILY TO FUNCTION BEST". DENMARK AND MOST OF ITS EC PARTNERS AGREE THAT KISSINGER STATEMENT WAS VERY POSITIVE AND CONSTRUCTIVE OPENING FROM US SIDE. THEY THINK FIRST ROUND OF DISCUSSIONS ON SECURITY AND ECONOMIC QUESTIONS SHOULD PROCEED IN RESPECTIVE NATO, EC, AND OTHER FORUMS. THEN, PERHAPS, WHEN PRESIDENT NIXON VISITS EUROPE THERE COULD BE ONE MEETING IN NATO FRAMEWORK, ONE IN EC FRAMEWORK, AND POLITICAL DISCUSSIONS OUTSIDE FORMAL ROME TREATY FRAMEWORK. EC FOREIGN MINISTERS WILL DISCUSS THIS FURTHER IN JULY. DENMARK IS INTERESTED THAT EC NINE FIND " COMMON APPROACH ON MAIN LINES OF DISCUSSION" BUT HAS TOLD EC PARTNERS THAT IT NOT INTERESTED IN SEEING A EUROPEAN BLOC APPROACH OR POSITION OF CONFRONTATION AGAINST US VIEWPOINTS.

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ACTION EUR-25

INFO OCT-01 ADP-00 ARA-11 EA-11 ACDA-19 MBFR-03 NEA-10

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5. BREZHNEV VISIT. THE SECRETARY STATED THAT BREZHNEV'S FORTHCOMING VISIT IS DESIGNED AS RETURN ENGAGEMENT FOR PRESIDENT'S VISIT TO USSR AND WOULD FOLLOW SAME LINES, INCLUDING SIGNATURE OF SOME AGREEMENTS. IF ANY AGREEMENTS REACHED RE SALT, THEY WOULD NOT BE ADVERSE TO WESTERN EUROPEAN SECURITY INTERESTS. THE SECRETARY SAID HE WOULD TRY TO INFORM OUR ALLIES OF ANY SUCH AGREEMENTS AS SOON AS POSSIBLE. ON MBFR THE US WILL PRESS FOR A START ON OR BEFORE OCTOBER 30. WE VIEW THIS VISIT AS NORMAL DEVELOPMENT OF US- USSR RELATIONSHIP, BUT WE STILL HAVE VERY SERIOUS DIFFERENCES.

6. LATIN AMERICA. SECRETARY COMMENTED BRIEFLY ON COUNTRIES HE VISITED ON RECENT TRIP, STATING US RELATIONS WITH LATIN AMERICA MUCH BETTER THAN MANY REALIZE. RELATIONS ARE "VERY GOOD" WITH BRAZIL, COLOMBIA AND MEXICO AND "PRETTY GOOD" WITH VENEZUELA, FOUR KEY COUNTRIES. RELATIONS WITH PERU HAVE BEEN FAIRLY COOL BUT HE THINKS THEY ARE IMPROVING AGAIN. IN ARGENTINA, CAMPORA TAKES A MORE CAUTIOUS POSTURE IN PRIVATE CONVERSATIONS THAN IN HIS SPEECHES.

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7. CHINA. ANDERSEN SUMMARIZED IMPRESSIONS GAINED FROM HIS VISIT TO CHINA IN MAY. ALTHOUGH CHINESE NOTED THEIR BASIC POSITION OPPOSING STATIONING FOREIGN TROOPS, THEY FULLY ACCEPTED NATO AND DANISH MEMBERSHIP IN IT, UNDERSTOOD NECESSITY FOR US TROOPS IN EUROPE, AND FAVORED STRONG EC. THEY CAUTIONED DANES NOT TO BE NAIVE ABOUT USSR AND ENCOURAGED DANES TO KEEP UP GOOD RELATIONS WITH US AND TO HELP KEEP US IN EUROPE AS LONG AS POSSIBLE. CHINESE EXPRESSED CONCERN ABOUT POSSIBLE REVIVAL OF MILITARISM IN JAPAN, NOTING ITS DYNAMIC ECONOMIC DEVELOPMENT AND LACK OF RAW MATERIALS. THEY EXPECT US TROOPS TO REMAIN IN THAILAND, PHILIPPINES, TAIWAN, AND ALSO SOUTH KOREA, ALTHOUGH THEY HOPE US MIGHT REDUCE TROOPS IN SOUTH KOREA. CHINESE DEFENDED THEIR POLICY ON BANGLADESH, BUT DID NOT ATTACK DANISH POLICY. THE SECRETARY NOTED THAT US RELATIONS WITH CHINA ARE QUITE GOOD.

8. AUSTRALIA. AUSTRALIANS HAD STRESSED TO ANDERSEN NEW GOVERNMENT'S POLICY OF ESTABLISHING AUSTRALIA'S IDENTITY IN ITS OWN REGION PLUS CONTINUED GOOD AND CLOSE CONTACT WITH US, ESPECIALLY ON DEFENSE ARRANGEMENT. THE SECRETARY COMMENTED THAT AUSTRALIANS HAVE APPARENTLY BEEN TRYING TO CONVEY TO OTHER GOVERNMENTS THAT US OBJECTED TO CHANGE IN THEIR ASIAN POLICY,

BUT THIS NOT THE CASE. US DID NOT OBJECT TO POLICY CHANGE, BUT DID NOT LIKE FACT IT DONE IN WAY OFFENSIVE TO US, AND SAID SO. SECRETARY ADDED THAT SOMETIMES THERE IS A FEELING THAT A COUNTRY CAN BE AS OFFENSIVE AS IT WANTS BECAUSE OF ITS INTERNAL POLITICAL PROBLEMS. HOWEVER, WE DO NOT LIKE STATEMENTS OFFENSIVE TO US, AND WE WILL SAY SO. ANDERSEN RESPONDED THAT PERHAPS AUSTRALIAN GOVERNMENT'S BEHAVIOR CAN BE EXPLAINED BY FACT GOVERNMENT IS STILL IN ITS FIRST SIX MONTHS AND HAS NOT YET FOUND RIGHT WAY TO DO THINGS.

9. NEW DANISH DEFENSE ARRANGEMENTS. ANDERSEN STRESSED THAT WHAT DANES TRYING TO DO THROUGH NEW LAW IS IMPROVE MILITARY FORCES WITHIN FRAMEWORK OF BUDGET THAT CAN BE SUPPORTED POLITICALLY. IT IS NOT A ONE-SIDED REDUCTION TAKEN IN CONNECTION WITH DETENTE. PREVIOUS DEFENSE FRAMEWORK COULD NOT BE SUPPORTED, AS NO POLITICAL PARTY WOULD SUPPORT BUDGET IT REQUIRED. ANDERSEN ADDED THAT NINE MONTH CONSCRIPTION PERIOD USED ONLY FOR TRAINING; HE BELIEVES DENMARK IS ONLY NATO COUNTRY WHERE CONSCRIPTS ARE NOT COUNTED IN STANDING FORCE.
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SECRETARY NOTED THAT NEW ARRANGEMENTS HAD BEEN DISCUSSED IN NATO, AND THAT HE UNDERSTANDS DANES ATTEMPTING TO STRENGTHEN, NOT WEAKEN, MILITARY FORCES.

10. ICELAND. THE SECRETARY SAID HE HOPES DANES CAN TELL FOREIGN MINISTER AGUSTSSON AND OTHER ICELANDIC OFFICIALS OF IMPORTANCE US ATTACHES TO KEFLAVIK BASE, ESPECIALLY FOR ANTI-SUBMARINE ACTIVITIES, AND ENCOURAGE THEM TO KEEP BASE QUESTION SEPARATE FROM COD WAR. DENMARK, WITH ITS GOOD RELATIONS WITH ICELAND, COULD PLAY A VERY USEFUL ROLE. FONMIN ANDERSEN REPLIED THAT DANES "WILL CERTAINLY TRY" TO TALK WITH ICELANDERS, AND THAT HE KNOWS BASE IS IMPORTANT TO ICELAND AND NATO AS WELL AS US.

11. MIDDLE EAST. ANDERSEN STATED EGYPTIAN FONMIN AND DEPUTY PRIMIN ZAYYAT WILL VISIT DENMARK FOR SEVERAL DAYS BEGINNING JUNE 18 EN ROUTE BACK FROM UN. SECRETARY SUGGESTED DANES COULD BE HELPFUL BY ENCOURAGING UAR TO NEGOTIATE. HE STATED US VIEW THAT SOME KIND OF NEGOTIATIONS, DIRECT OR INDIRECT, ARE NECESSARY TO IMPROVE SITUATION. ONCE NEGOTIATIONS STARTED, US COULD BE HELPFUL BUT WE CANNOT DO MUCH BEFORE NEGOTIATIONS START. SECRETARY ALSO NOTED THAT US RELATIONS WITH OTHER ARAB COUNTRIES ARE IMPROVING, WITH NO DIMINUTION IN US TIES WITH ISRAEL.
ROGERS

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*** Current Classification *** CONFIDENTIAL

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